

Message Text

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43/53

ORIGIN IO-10

INFO OCT-01 AF-06 EUR-12 NEA-10 ISO-00 SAM-01 SAB-01

ACDA-05 SSO-00 NSCE-00 USIE-00 ARA-06 EA-06 OMB-01

INRE-00 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 /098 R

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DRASTED BY IO/UNP:POAKLEY:EK

APPROVED BY P:JJSISCO

NEA:ALATHERTON

AF/I:JWALKER

S/S:MR. ORTIZ

IO:WBUFFUM

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FM SECSTATE WASHDC

TO ALL AFRICAN DIPLOMATIC POSTS IMMEDIATE

INFO AMEMBASSY ALGIERS

AMEMBASSY UMMAN

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

USMISSION GENEVA

AMEMBASSY JIDDA

AMEMBASSY LONDON

AMCONSUL LOURENCO MARQUES

AMEMBASSY PARIS

AMEMBASSY RABAT

AMEMBASSY TEL AVIV

AMEMBASSY TUNIS

USMISSION USUN NEW YORK

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(CORRECTED COPY (PARA 1 LINE 14 & PARA 3 LINE 18)

E.O. 11652:GDS

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TAGS: PFOR, UN, IS, XA

SUBJECT:POSSIBLE MOVES ON ISRAELI UNGA SUSPENSION ISSUE AT
OAU KAMPALA MEETINGS

1. BACKGROUND: THERE HAS BEEN GROWING CONCERN OVER POSSIBILITY THAT MOVE MAY BE MADE TO SUSPEND ISRAEL FROM THE 30TH UNGA BECAUSE OF (1) LAST FALL'S SUSPENSION OF SOUTH AFRICA FROM THE GA, AND (2) ARAB SENTIMENT THAT UNLESS FURTHER MOVEMENT TOWARD A MIDDLE EAST SETTLEMENT IS UNDERWAY BY FALL, IT WILL BE BOTH DESIRABLE AND FEASIBLE TO ACT AGAINST ISRAEL IN THIS MANNER. HAVANA NON-ALIGNED MEETING IN MARCH DECIDED TO HAVE THE NAC MEETING IN LIMA IN AUGUST CONSIDER "BROAD MEASURES" AGAINST ISRAEL, "INCLUDING THE IMPLEMENTATION OF SANCTIONS, THE DISMISSAL FROM THE UN, ETC.", SO THAT DEPT HAD BEEN AWARE THAT FURTHER CONSIDERATION OF MATTER BY NUC COULD PROBABLY TAKE PLACE IN AUGUST. HOWEVER, WE HAD NO REASON TO BELIEVE ISSUE WOULD ARISE BEFORE THEN UNTIL PLO GAVE INDICATION THEY WOULD PUSH ISRAELI UN SUSPENSION AT JIDDA ISLAMIC FOREIGN MINISTERS MEETING, JULY 12-15, DEPT IMMEDIATELY CONSULTED WITH EC-9 FOR THEIR COLLECTIVE AND INDIVIDUAL SUPPORT AND MADE DEMARCHE ON SUBJECT TO RABAT, TUNIS, ALGIERS, CAIRO, AMMAN, JIDDA AND DAMASCUS, TO TRY AND

PREVENT SNOWBALL EFFECT SUCH A MOVE MIGHT CREATE. SYRIANS CONFIRMED THAT THEY INTENDED TO RAISE ISSUE BUT EGYPTIANS, SAUDIS, AND JORDANIANS FELT ISSUE COULD BE SIDE TRACKED. NOTWITHSTANDING EFFORTS ON PART OF ABOVE AND OTHER "MODERATES", RESULT OF JIDDA MEETING WAS A STRONGLY WORDED RESOLUTION CALLING FOR REMOVAL OF ISRAEL FROM UNGA, SPECIALIZED AGENCIES, AS WELL AS UN CONFERENCES BECAUSE OF ITS ALLEGED REFUSAL TO ABIDE BY UN RESOLUTIONS. RESOLUTION APPARENTLY "PASSED" WITHOUT VOTE OR DEBATE AS ONE ITEM IN PACKAGE OF CONFERENCE DOCUMENTS. SIMILAR ACTION TAKEN AT KAMPALA OAU MEETINGS, COULD CREATE MOMENTUM ON ISSUE AT 30TH GA WHICH WOULD BE DIFFICULT TO CONTROL AND/OR STOP. THEREFORE, WE BELIEVE IT ESSENTIAL THAT AFRICANS HAVE CLEAR IDEA, PRIOR TO

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KAMPALA MEETING, OF OUR POSITION AND OUR ASSESSMENT OF CONSEQUENCES OF ANY SUCCESSFUL ACTION TO SUSPEND ISRAEL FROM THE GENERAL ASSEMBLY.

2. ALTHOUGH WE RECOGNIZE THAT HOST GOVERNMENT FM MAY ALREADY HAVE DEPARTED FOR AFRICAN FM MEETING IN KAMPALA, WHICH BEGINS JULY 18, POSTS WHICH HAVE NOT ALREADY MET OUR VIEWS ON THIS SUBJECT KNOWN MAY AT THEIR DISCRETION CALL ON APPROPRIATE LEVEL OF LOCAL GOVERNMENT TO EXPRESS US VIEWS ON SUBJECT BEFORE MEETINGS, DRAWING ON FOLLOWING POINTS AND SOME POINTS OF SECRETARY KISSINGER'S JULY 14 MILWAUKEE SPEECH ON UN AS APPROPRIATE (AVAILABLE JULY 14 WIRELESS FILE).

3. US STRONGLY OPPOSED TO THE SUSPENSION OR EXCLUSION OF ISRAEL FROM THE GENERAL ASSEMBLY AS A MUTTR OF PRINCIPLE AND FOR THE SAKE OF THE UNITED NATIONS, AS WELL AS FROM THE PRACTICAL STANDPOINT THAT SUCH A MOVE MIGHT VIRTUALLY BRING TO A HALT FURTHER NEGOTIATING EFFORTS FOR A PEACE SETTLEMENT IN THE MIDDLE EAST, BY UNDER-CUTTING THOSE WHO ARE WORKING FROM THE PREMISE THAT LEADING ARAB GOVERNMENTS ARE PREPARED TO ACCEPT ISRAEL AND MAKE PEACE. US FEELS THAT THE ISSUE SHOULD NOT COME BEFORE THE GENERAL ASSEMBLY AND IS CONCERNED LEST INITIATIVES TAKEN ON THPS ISSUE DURING SUMMER COULD SET IN MOTION CHAIN OF EVENTS THAT WOULD BE ALMOST IMPOSSIBLE TO STOP OR EIVERT. PUBLIC REACTION TO SUCH A MOVE IN THE WEST WOULD UNDOUBTEDLY WEAKEN THE UN, PERHAPS BEYOND REPAIR, WITHOUT MAKING ANY CONTRIBUTION TO A PEACEFUL SETTLEMENT IN THE MIDDLE EAST. END RESULT WOULD MAKE ANY PROGRESS TOWARD PEACE INFINITLY MORE DIFFICULT. THEREFORE, US HOPES THAT

HOST GOVERNMENT WILL THINK SERIOUSLY OF THE DANGERS INHERENT IF SUCH A MOVEMENT GAINS MOMENTUM, AND WILL OPPOSE ANY ACTION BEING TAKEN ON ISSUE AT OAU MEETINGS IN KAMPALA.

4. FYI: POSTS SHOULD BE AWARE DEPT IS PLANNING TO INSTRUCT THEM TO DISCUSS WITH HOST GOVERNMENTS OUR CONFIDENTIAL

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GENERAL ATTITUDES TOWARDS UN BASED SECRETARY'S SPEECH ON UN GIVEN AT MILWAUKEE, WHICH WHILE INCLUDING PORTION ON SUSPENSION, COVERS IN COMPREHENSIVE WAY US HOPES AND ATTITUDES FOR UN AT UPCOMING SESSIONS. END FYI. KISSINGER

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Message Attributes

Automatic Decaptoning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, EXPULSION, INTERNATIONAL ORGANIZATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 JUL 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE169463
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: D750249-0162
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197507106/baaaapqc.tel
Line Count: 146
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 16 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16 MAY 2003 by ShawDG>; APPROVED <03 OCT 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: PFOR, IS, XA, US, UN, OAU
To: ALL AFRICAN DIPLOMATIC POSTS INFO ALGIERS
UMMAN
CAIRO
DAMASCUS
GENEVA
JIDDA

LONDON
LOURENCO MARQUES
PARIS
RABAT
TEL AVIV
TUNIS
USUN N Y
Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006